

HOUSE BILL No. 1235

DIGEST OF HB 1235 (Updated February 4, 2002 5:32 PM - DI 75)

Citations Affected: IC 6-1.1; noncode.

Synopsis: Petition and remonstrance procedure. Allows an individual who is at least 18 years of age and who is a resident of a political subdivision (as demonstrated by voter registration records, driver's license records, or personal identification card records) to sign a petition for or a remonstrance against a bond issue or lease proposed by the political subdivision. Allows the same individuals to petition the department of local government finance for review of a bond issue of a political subdivision.

Effective: Upon passage; July 1, 2002.

Moses, Kruzan, Scholer, Porter

January 10, 2002, read first time and referred to Committee on Rules and Legislative Procedures.

January 29, 2002, reported — Do Pass.
February 4, 2002, read second time, amended, ordered engrossed.







Second Regular Session 112th General Assembly (2002)

PRINTING CODE. Amendments: Whenever an existing statute (or a section of the Indiana Constitution) is being amended, the text of the existing provision will appear in this style type, additions will appear in this style type, and deletions will appear in this style type.

Additions: Whenever a new statutory provision is being enacted (or a new constitutional provision adopted), the text of the new provision will appear in **this style type**. Also, the word **NEW** will appear in that style type in the introductory clause of each SECTION that adds a new provision to the Indiana Code or the Indiana Constitution.

Conflict reconciliation: Text in a statute in *this style type* or *this style type* reconciles conflicts between statutes enacted by the 2001 General Assembly.

HOUSE BILL No. 1235

A BILL FOR AN ACT to amend the Indiana Code concerning property taxes.

Be it enacted by the General Assembly of the State of Indiana:

"qualif	ied pe	rsoi	n" refe	rs to either	of the	e followi	ng:		
[EFFEC	CTIVE	JUI	LY 1, 2	002]: Sec. 1	.8. (a) As use	d in t	his chapter	r,
CODE	AS	A	NEW	SECTION	TO	READ	AS	FOLLOW	S
SEC	TION	1.	IC 6-1	.1-20-1.8 IS	ADI	DED TO	THI	E INDIANA	4

- (1) A person who owns real property within the political subdivision.
- (2) An individual who is:
 - (A) at least eighteen (18) years of age; and
 - (B) a resident of the political subdivision.
- (b) An individual is considered to satisfy the age and residency requirements of subsection (a)(2) only if either of the following shows that the individual satisfies those requirements not later than the date of publication of the notice under section 3.1(2)(A) of this chapter:
 - (1) The voter registration records of the circuit court clerk.
 - (2) The drivers license records of the bureau of motor vehicles.

HB 1235—LS 7085/DI 75+



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1	SECTION 2. IC 6-1.1-20-3.1 IS AMENDED TO READ AS
2	FOLLOWS [EFFECTIVE JULY 1, 2002]: Sec. 3.1. A political
3	subdivision may not impose property taxes to pay debt service or lease
4	rentals without completing the following procedures:
5	(1) The proper officers of a political subdivision shall:
6	(A) publish notice in accordance with IC 5-3-1; and
7	(B) send notice by first class mail to any organization that
8	delivers to the officers, before January 1 of that year, an annual
9	written request for such notices;
10	of any meeting to consider adoption of a resolution or an
11	ordinance making a preliminary determination to issue bonds or
12	enter into a lease and shall conduct a public hearing on a
13	preliminary determination before adoption of the resolution or
14	ordinance.
15	(2) When the proper officers of a political subdivision make a
16	preliminary determination to issue bonds or enter into a lease, the
17	officers shall give notice of the preliminary determination by:
18	(A) publication in accordance with IC 5-3-1; and
19	(B) first class mail to the organizations described in
20	subdivision (1)(B).
21	(3) A notice under subdivision (2) of the preliminary
22	determination of the political subdivision to issue bonds or enter
23	into a lease must include the following information:
24	(A) The maximum term of the bonds or lease.
25	(B) The maximum principal amount of the bonds or the
26	maximum lease rental for the lease.
27	(C) The estimated interest rates that will be paid and the total
28	interest costs associated with the bonds or lease.
29	(D) The purpose of the bonds or lease.
30	(E) A statement that any owners of real property within the
31	political subdivision qualified persons who want to initiate a
32	petition and remonstrance process against the proposed debt
33	service or lease payments must file a petition that complies
34	with subdivisions (4) and (5) not later than thirty (30) days
35	after publication in accordance with IC 5-3-1.
36	(4) After notice is given, a petition requesting the application of
37	a petition and remonstrance process may be filed by the lesser of:
38	(A) two hundred fifty (250) owners of real property within the
39	political subdivision; qualified persons; or
40	(B) ten percent (10%) of the owners of real property within
41	population of the political subdivision who are at least
42	eighteen (18) years of age.



1	(5) Each petition must be verified under oath by at least one (1)
2	qualified petitioner person in a manner prescribed by the state
3	board of accounts before the petition is filed with the county
4	auditor under subdivision (6).
5	(6) Each petition must be filed with the county auditor not more
6	than thirty (30) days after publication under subdivision (2) of the
7	notice of the preliminary determination.
8	(7) The county auditor must file a certificate and each petition
9	with:
0	(A) the township trustee, if the political subdivision is a
.1	township, who shall present the petition or petitions to the
2	township board; or
.3	(B) the body that has the authority to authorize the issuance of
4	the bonds or the execution of a lease, if the political
.5	subdivision is not a township;
6	within fifteen (15) business days of the filing of the petition
.7	requesting a petition and remonstrance process. The certificate
8	must state the number of petitioners that are owners of real
9	property within the political subdivision. qualified persons who
20	have signed the petition.
21	If a sufficient petition requesting a petition and remonstrance process
22	is not filed by owners of real property qualified persons as set forth in
23	this section, the political subdivision may issue bonds or enter into a
24	lease by following the provisions of law relating to the bonds to be
25	issued or lease to be entered into.
26	SECTION 3. IC 6-1.1-20-3.2 IS AMENDED TO READ AS
27	FOLLOWS [EFFECTIVE JULY 1, 2002]: Sec. 3.2. If a sufficient
28	petition requesting the application of a petition and remonstrance
29	process has been filed as set forth in section 3.1 of this chapter, a
30	political subdivision may not impose property taxes to pay debt service
31	or lease rentals without completing the following procedures:
32	(1) The proper officers of the political subdivision shall give
33	notice of the applicability of the petition and remonstrance
34	process by:
35	(A) publication in accordance with IC 5-3-1; and
86	(B) first class mail to the organizations described in section
37	3.1(1)(B) of this chapter.
88	A notice under this subdivision must include a statement that any
19	owners of real property within the political subdivision qualified
10	persons who want to petition in favor of or remonstrate against
1	the proposed debt service or lease payments must file petitions

and remonstrances in compliance with subdivisions (2) through



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1	(4) not earlier than thirty (30) days or later than sixty (60) days
2	after publication in accordance with IC 5-3-1.
3	(2) Not earlier than thirty (30) days or later than sixty (60) days
4	after the notice under subdivision (1) is given:
5	(A) petitions (described in subdivision (3)) in favor of the
6	bonds or lease; and
7	(B) remonstrances (described in subdivision (3)) against the
8	bonds or lease;
9	may be filed by an owner or owners of real property within the
.0	political subdivision. a qualified person. Each signature on a
.1	petition must be dated and the date of signature may not be before
.2	the date on which the petition and remonstrance forms may be
.3	issued under subdivision (3). A petition described in clause (A)
.4	or a remonstrance described in clause (B) must be verified in
.5	compliance with subdivision (4) before the petition or
.6	remonstrance is filed with the county auditor under subdivision
.7	(4).
. 8	(3) The state board of accounts shall design and, upon request by
9	the county auditor, deliver to the county auditor or the county
20	auditor's designated printer the petition and remonstrance forms
21	to be used solely in the petition and remonstrance process
22	described in this section. The county auditor shall issue to an
23	owner or owners of real property within the political subdivision
24	a qualified person the number of petition or remonstrance forms
25	requested by the owner or owners. qualified person. Each form
26	must be accompanied by instructions detailing the requirements
27	that:
28	(A) the carrier and signers must be owners of real property;
29	qualified persons;
30	(B) the carrier must be a signatory on at least one (1) petition;
31	(C) after the signatures have been collected, the carrier must
32	swear or affirm before a notary public that the carrier
33	witnessed each signature; and
34	(D) govern the closing date for the petition and remonstrance
35	period.
36	Persons requesting forms may not be required to identify
37	themselves and may be allowed to pick up additional copies to
38	distribute to other property owners. qualified persons. The
39	county auditor may not issue a petition or remonstrance form
10	earlier than twenty-nine (29) days after the notice is given under

subdivision (1). The county auditor shall certify the date of

issuance on each petition or remonstrance form that is distributed



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1	under this subdivision.
2	(4) The petitions and remonstrances must be verified in the
3	manner prescribed by the state board of accounts and filed with
4	the county auditor within the sixty (60) day period described in
5	subdivision (2) in the manner set forth in section 3.1 of this
6	chapter relating to requests for a petition and remonstrance
7	process.
8	(5) The county auditor must file a certificate and the petition or
9	remonstrance with the body of the political subdivision charged
10	with issuing bonds or entering into leases within fifteen (15) not
11	later than twenty-five (25) business days of the filing of a
12	petition or remonstrance under subdivision (4), whichever
13	applies, containing ten thousand (10,000) signatures or less. The
14	county auditor may take an additional five (5) days to review and
15	certify the petition or remonstrance for each additional five
16	thousand (5,000) signatures up to a maximum of sixty (60)
17	seventy (70) days. The certificate must state the number of
18	petitioners and remonstrators that are owners of real property
19	within the political subdivision. who are qualified persons.
20	(6) If a greater number of owners of real property within the
21	political subdivision qualified persons sign a remonstrance than
22	the number that signed a petition, the bonds petitioned for may
23	not be issued or the lease petitioned for may not be entered into.
24	The proper officers of the political subdivision may not make a
25	preliminary determination to issue bonds or enter into a lease for
26	the controlled project defeated by the petition and remonstrance
27	process under this section or any other controlled project that is
28	not substantially different within one (1) year after the date of the
29	county auditor's certificate under subdivision (5). Withdrawal of
30	a petition carries the same consequences as a defeat of the
31	petition.
32	(7) After a political subdivision has gone through the petition and
33	remonstrance process set forth in this section, the political
34	subdivision is not required to follow any other remonstrance or
35	objection procedures under any other law relating to bonds or
36	leases designed to protect owners of real property within the
37	political subdivision from or other persons from the imposition
38	of property taxes to pay debt service or lease rentals. However,
39	the political subdivision must still receive the approval of the
40	state board of tax commissioners required by IC 6-1.1-18.5-8 or
41	IC 6-1.1-19-8.
42	SECTION 4. IC 6-1.1-20-3.4 IS ADDED TO THE INDIANA



1	CODE AS A NEW SECTION TO READ AS FOLLOWS
2	[EFFECTIVE JULY 1, 2002]: Sec. 3.4. (a) When determining
3	whether an individual who has signed a petition or a remonstrance
4	is a qualified person, the county auditor shall check the following
5	records, in the following order:
6	(1) The property tax records of the county.
7	(2) The voter registration records of the county.
8	(3) The records of the bureau of motor vehicles relating to an
9	individual's driver's license issued under IC 9-24-11 or an
10	individual's identification issued under IC 9-24-16.
11	(b) If information in any of the records described in subsection
12	(a) satisfies the county auditor that an individual is a qualified
13	person, the county auditor:
14	(1) is not required to check the other records described in
15	subsection (a); and
16	(2) shall certify the individual's signature as the signature of
17	a qualified person.
18	SECTION 5. IC 6-1.1-20-5 IS AMENDED TO READ AS
19	FOLLOWS [EFFECTIVE JULY 1, 2002]: Sec. 5. (a) When the proper
20	officers of a political subdivision decide to issue bonds in a total
21	amount which exceeds five thousand dollars (\$5,000), they shall give
22	notice of the decision by:
23	(1) posting; and
24	(2) publication once each week for two (2) weeks.
25	The notice required by this section shall be posted in three (3) public
26	places in the political subdivision and published in accordance with
27	IC 5-3-1-4. The decision to issue bonds may be a preliminary decision.
28	(b) Ten (10) or more taxpayers who will be affected by the proposed
29	issuance of the bonds and qualified persons who wish to object to the
30	issuance on the grounds that it is unnecessary or excessive may file a
31	petition in the office of the auditor of the county in which the political
32	subdivision is located. The petition must be filed within fifteen (15)
33	days after the notice required by subsection (a) of this section is given,
34	and it must contain the objections of the taxpayers qualified persons
35	and facts which show that the proposed issue is unnecessary or
36	excessive. When taxpayers qualified persons file a petition in the
37	manner prescribed in this subsection, the county auditor shall
38	immediately forward a certified copy of the petition and any other
39	relevant information to the state board of tax commissioners.



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department of local government finance.

SECTION 6. IC 6-1.1-20-6 IS AMENDED TO READ AS

FOLLOWS [EFFECTIVE JULY 1, 2002]: Sec. 6. (a) Upon receipt of

a certified petition filed in the manner prescribed in section 5(b) of this chapter, the state board of tax commissioners department of local government finance shall fix a time and place for a hearing on the matter. The state board department shall hold the hearing not less than five (5) or more than thirty (30) days after the board department receives the petition, and the state board department shall hold the hearing in the political subdivision or in the county where the political subdivision is located. At least five (5) days before the date fixed for the hearing, the state board of tax commissioners department shall give notice of the hearing, by mail, to the executive officer of the political subdivision and to the first ten (10) taxpayers qualified persons who signed the petition. The mailings shall be addressed to the officer and the taxpayers qualified persons at their usual place of residence.

(b) After the hearing required by this section, the state board of tax commissioners department of local government finance may approve, disapprove, or reduce the amount of the proposed issue. The board department must render a decision not later than three (3) months after the hearing, and if no decision is rendered within that time, the issue is considered approved unless the board department takes the extension provided for in this section. However, a three (3) month extension of the time period during which the decision must be rendered may be taken by the board department if the board department by mail gives notice of the extension to the executive officer of the political subdivision and to the first ten (10) taxpayers qualified persons who signed the petition, at least ten (10) days before the end of the original three (3) month period. If no decision is rendered within the extension period, the issue is considered approved. The action taken by the state board of tax commissioners department on the proposed issue is final.

SECTION 7. IC 6-1.1-20-9, AS AMENDED BY P.L.47, SECTION 1, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE JULY 1, 2002]: Sec. 9. (a) When the proper officers of a political subdivision decide to issue bonds payable from property taxes to finance a public improvement, they shall adopt an ordinance or resolution which sets forth their determination to issue the bonds. Except as provided in subsection (b) of this section, the political subdivision may not advertise for or receive bids for the construction of the improvement until the expiration of the latter of:

(1) the time period within which taxpayers qualified persons may file a petition for review of or a remonstrance against the proposed issue; or

HB 1235—LS 7085/DI 75+





1	(2) the time period during which a petition for review of the
2	proposed issue is pending before the state board of tax
3	commissioners. department of local government finance.
4	(b) When a petition for review of a proposed issue is pending before
5	the state board of tax commissioners, department of local
6	government finance, the board department may order the political
7	subdivision to advertise for and receive bids for the construction of the
8	public improvement. When the board department issues such an
9	order, the political subdivision shall file a bid report with the state
10	board of tax commissioners department within five (5) days after the
11	bids are received, and the board department shall render a final
12	decision on the proposed issue within fifteen (15) days after it receives
13	the bid report. Notwithstanding the provisions of this subsection, a
14	political subdivision may not enter into a contract for the construction
15	of a public improvement while a petition for review of the bond issue
16	which is to finance the improvement is pending before the state board
17	of tax commissioners. department.
18	SECTION 8. [EFFECTIVE UPON PASSAGE] (a) IC 6-1.1-20. as

SECTION 8. [EFFECTIVE UPON PASSAGE] (a) IC 6-1.1-20, as amended by this act, does not apply to imposition of property taxes by a political subdivision to pay debt service or lease rentals if, before July 1, 2002, the political subdivision holds a public hearing on a preliminary determination to issue bonds or enter into a lease under IC 6-1.1-20-3.1, as in effect before July 1, 2002.

- (b) IC 6-1.1-20, as in effect before July 1, 2002, applies to the imposition of property taxes by a political subdivision to pay debt service or lease rentals if, before July 1, 2002, the political subdivision held a public hearing on a preliminary determination to issue bonds or enter into a lease under IC 6-1.1-20-3.1, as in effect before July 1, 2002.
 - (c) This SECTION expires July 1, 2004. SECTION 9. An emergency is declared for this act.



COMMITTEE REPORT

Mr. Speaker: Your Committee on Rules and Legislative Procedures, to which was referred House Bill 1235, has had the same under consideration and begs leave to report the same back to the House with the recommendation that said bill do pass.

MOSES, Chair

Committee Vote: yeas 6, nays 1.

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HOUSE MOTION

Mr. Speaker: I move that House Bill 1235 be amended to read as follows:

Page 1, line 12, after "requirements" insert "not later than the date of publication of the notice under section 3.1(2)(A) of this chapter".

Page 5, line 8, strike "within fifteen (15)" and insert "**not later than twenty-five (25)**".

Page 5, line 14, strike "sixty (60)" and insert "seventy (70)".

(Reference is to HB 1235 as printed January 30, 2002.)

MOSES

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